

NON-IAC AGENCIES

STATUS REPORT

1 July 1948

PART I

For the Purpose of convenience, this report is separated into two parts, I and II. Part I consists of the Cabinet Departments of the Government whose organization is complex, consisting of one or more autonomous Bureaus, Divisions or Offices. It should be noted that no effort has been made to include all sub-units of the various Departments. Only those with obvious intelligence potentials are included. It is entirely possible and probable that operating experience will demonstrate that the sub-units included in this report are not the only ones which are of interest to CIA.

I. Department of Agriculture:

- A. The Department of Agriculture is charged with over-all responsibility for the acquisition and dissemination of useful information on agricultural subjects. It conducts research in agricultural fields of endeavour and makes the results of such research available throughout the United States for use in the progressive development of agricultural techniques.
- B. The CIA Liaison Clearing Authority established in the Department is Mr. Nathan Koenig, Executive Assistant to the Secretary, Room 200, North Agriculture Building, 14th Street and Independence Avenue, S.W., Washington, D. C. (Telephone: Code 161, Extension 3631). Regulations establishing Mr. Koenig as Liaison Clearing Authority and governing OCD Contacts with Agriculture are set forth in CSPM No. 5 dated 25 August 1947 and CPM No. 10 dated 11 March 1948.
- C. The Department of Agriculture has many Divisions and Bureaus under its direct jurisdiction. Only a few of these are of immediate apparent interest to OCD.

1. Office of Foreign Agricultural Relations

Is charged with the responsibility of collecting, interpreting and disseminating information on foreign production and consumption of farm products and on factors that affect foreign competition and demand for such products. This office is a singularly important source of foreign agricultural intelligence for OCD. An important sub-unit of this Office is the Division of Foreign Information and Statistics.

2. Publications Division

This Division is a source of unclassified Agricultural publications and reports, and as such, is of primary interest to the CIA Library, OCD.

- D. The Department of Agriculture was contacted initially in March 1948 for the purpose of establishing CIA-Agriculture liaison relationship. No concerted effort has been made since that time to strengthen this contact with the exception of sporadic, "ad hoc" requests.

II Department of Commerce:

- A. The Department of Commerce is charged with the over-all responsibility for the promotion and development of foreign and domestic Commerce, the mining, manufacturing, shipping and fishing industries, and the transportation facilities of the United States.
- B. At the present date, due to a change in personnel in the Department, there is no authorized Liaison Clearing Authority in Commerce. The establishment of an appropriate individual for this purpose is now pending in I & S. Amendments to CSPM No. 6 dated 10 November 1947 and CPM No. 1 dated 26 December 1947 contain provisions governing OCD relationships with Commerce. Amendments to these regulations established the following Sub-Liaison Clearing Authorities:

U. S. Weather Bureau

Mr. I. R. Tannehill, Director, Synoptic Reports and Forecast Division, M Street, Washington, D. C. (Code 1252-Extension 355).

U.S. Bureau of Standards

Dr. J. E. Donovan, Security Officer, Room 300, South Building, Connecticut Avenue at Upton Street, N. W., Washington, D. C. (Code 154 - Extension 213).

- C. The Department of Commerce has many autonomous bureaus and offices under its general administrative supervision that are of continuing, vital interest to OCD as potential sources of foreign intelligence. Initial contact with Commerce was completed in January 1948. It is contemplated that decentralization of contacts in Commerce will be facilitated by the establishment of Sub-Liaison Clearing Authorities in the following sub-units at an early date. (U.S. Weather Bureau and Bureau of Standards are excepted since Sub-Liaison Clearing Authorities already exist as indicated above):

1. Office of International Trade

This Office is charged with the responsibility for promoting the foreign commerce of the United States. As such, it is a valuable repository of foreign intelligence information. To date, no real effort has been made to establish liaison relationships on a continuing basis. Spot contacts have been made on an "ad hoc" basis.

2. Office of Technical Services

In general this Office is a valuable repository of foreign technical, and scientific publications. Liaison with this Office has been sporadic and irregular. Although much of its publications are of primary interest to the CIA Library, intensive development of several of its new functions may prove interesting and profitable.

3. U. S. Weather Bureau

The Weather Bureau is responsible for observing and reporting weather and hydrometeorological information for public and private uses and represents the U. S. Government in meteorological meetings and conferences abroad. By virtue of this representation and its various representatives abroad, the Weather Bureau is a valuable source of foreign meteorological intelligence information. Contact with Mr. I. R. Tannehill of the Weather Bureau has been frequent and profitable.

4. U. S. Bureau of Standards

The Bureau of Standards is primarily engaged in scientific and technical research and development on behalf of the U.S. Government. The Bureau has a considerable staff of scientific and technical consultants who are well informed on scientific matters on a world wide basis. The Bureau, through OCD contacts with Dr. J. E. Donovan, has been frequently utilized with reasonable success.

5. Bureau of the Census

This Bureau is charged with the preparation of statistical data for all U. S. Government Agencies. Initial Contact was established with this Agency in December 1947 and the Bureau has worked on several CIA requests since that time. Contact with the Bureau can and should be developed to a higher degree than presently exists.

6. Coast and Geodetic Survey

Initial contact with this Agency was established in January 1948. Although the operations of this Agency are primarily limited to the United States and its Territorial Possessions, it is believed desirable to continue liaison relationships in order to survey on a continuing basis, this Agency's comprehensive data on Alaska and the Pribiloff Islands.

III Department of the Interior:

- A. The Department of the Interior is charged with the general responsibility for advancing the domestic interests of the people of the United States. Although this is a broad and ambiguous statement of functions, operating experience in liaison relationships with Interior has revealed that the various Bureaus and Divisions possess considerable foreign intelligence information of continuing interest to CIA.
- B. Liaison relationships with the Department of Interior are excellent and decentralization of authorized contact points for OCD are established and need only continuous and vigorous development. Mr. Girard Davidson, Assistant Secretary of Interior, is the authorized Liaison Clearing Authority. CSPM No. 13 dated 10 September 1947 and CPM No. 11 dated 14 July 1947 as amended by I & S, established the policies governing OCD contact with the Department of Interior.
- C. The Department of the Interior is one of the most lucrative of all sources in the Non-IAC Agencies. Sub-Liaison Clearing Authorities have now been authorized in each of the following sub-units. Only those units of immediate and apparent concern to OCD are listed:

1. Oil and Gas Division

This Division is charged with U.S. Government control and development of petroleum facilities in this country and abroad.

Sub-Liaison Clearing Authority

Alternate

Max B. Ball, Director

Robert Friedman, Assistant  
Director

2. Bureau of Mines

This Bureau is a valuable source of foreign intelligence information relating to foreign mineral production and mining techniques. They exert nominal technical supervision over mineral attaches attached to the various U. S. Embassies abroad.

Sub-Liaison Clearing Authority

Alternate

Dr. James A. Boyd, Director

Thomas H. Miller, Assistant  
Director

3. Office of Geological Survey

This Office is charged with the over-all responsibility for the maintenance and preparation of maps and charts indicating topographic and coastal features of the U.S. and its territorial possessions. The Survey also attaches geologists and engineers to the U.S. Embassies abroad for the purpose of coordinating International Mapping Surveys.

Sub-Liaison Clearing Authority

Alternate

Thomas B. Nolan, Assistant  
Director

W. E. Wrather, Director

4. Board of Geographic Names:

This Office is charged with the responsibility, on behalf of the United States Government with maintaining an accurate and up to date listing of International Geographic place names.

Sub-Liaison Clearing Authority

Alternate

Meredith F. Burrell, Director

Gordon E. Richard, Chief,  
Research Division

IV. Department of the Treasury

- A. In very general terms the Department of the Treasury is charged with the supervision and management of finances. The scope of Treasury has been broadened to include supervision of certain revenue and law enforcement agencies such as the Bureau of Customs, Narcotics and Coast Guard.
- B. The CIA Liaison Clearing Authority in the Department of the Treasury is Mr. M. L. Harney, Acting Chief Coordinator, Room 3317, Treasury Building, Pennsylvania Avenue and 15th Street, N. W., Washington, D. C. (Code 172, Extension 658). Regulations governing OCD contact with Treasury are contained in CSPM NO. 7 dated 27 August 1947. The Department has been most helpful in the past in making available copies of Customs manifests etc. Initial contact with the Department of the Treasury was established on 21 January 1948. Establishment of Sub-Liaison Clearing Authorities in Treasury is now pending action of I & S.

V. Department of Labor

- A. The Department of Labor is charged with the overall responsibility for the promotion and development of the welfare of the wage earners of the United States, to improve their working conditions, and to advance their opportunities. In addition to these broad domestic functions, they represent the United States Government in international labor conferences abroad and are currently cognizant of international labor developments.

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- B. Initial CIA contact with the Department of Labor was completed in January 1948. Further development of this relationship has been delayed because of security restrictions imposed by I & S. These special restrictions have now been lifted and CSPM No. 4, dated 16 January 1948, now governs OCD contact with the Department of Labor. The Liaison Clearing Authority for the Department of Labor is Mr. Phillip M. Kaiser, Director, Office of International Labor Affairs, Room 3215, Department of Labor Building, 14th Street and Constitution Avenue, Washington, D. C. (Code 177, Extension 57).
- C. The Office within the Department of Labor which is of primary interest to OCD is the Office of International Labor Affairs, which is charged with the cognizance of the International Labor situation. The functions and operation of this Office should be of current interest to CIA in the procurement of foreign intelligence information.

VI. The Department of Justice

- A. The general responsibilities of the Department of Justice are to provide means for the enforcement of the Federal laws, to furnish legal counsel in Federal cases, and to construe the laws under which other departments act.
- B. CIA contact with the Department of Justice as a whole is governed by the provisions of CSPM No. 17, dated 25 November 1947. The CIA Liaison Clearing Authority in the Department is Mr. D. M. Ladd, Assistant Director, Federal Bureau of Investigation, Room 1742, Constitution Avenue between Ninth and Tenth Streets, N. W., Washington, D. C. (Code 197, Extension 2121). In addition to this, provision is made for daily continuing working liaison between OCD and the FBI whereby an agent contacts OCD daily on routine matters.
- C. Exclusive of the FBI (liaison already well established), the Justice Department has two units of primary interest to CIA. These are the Office of Alien Property and the Immigration and Naturalization Service. Little effort has been made to establish liaison relationships with these offices to date, although initial contact with the Department of Justice was completed in March of 1948.

## PART II

Part II consists of those individual Government and quasi-Government agencies which operate individually as separate autonomous agencies under Executive Order or Congressional Authority. Generally speaking, their organization is less complex than the Cabinet Departments and liaison relationships will normally involve contact with only one or two individuals.

### I. Library of Congress

Contact with the Library of Congress was originally established by OCD in January 1948. Since that time, however, liaison relationships have been very successfully developed by the CIA Library, CIA. At this date, there appears to be no need for Liaison Branch of OCD to contemplate further contact with this Agency.

### II. National Academy of Science

The National Academy of Science is charged with the investigation, examination and experimentation of any subject of science or art when called upon by any Department of the Government. In the past, the Academy has been a valuable source of information regarding foreign, scientific and technical periodicals and foreign scientific personnel. The CIA Liaison Clearing Authority in the Academy is Dr. R. L. Zwemer, Executive Secretary, Room 217, 2101 Constitution Avenue, N. W., Washington, D. C. (Code 148, Extension 56 or 58). Provisions governing OCD contacts with Dr. Zwemer are contained in CSPM No. 16, dated 6 November 1947. Initial contact with Dr. Zwemer for the purpose of establishing liaison relationships was established in December 1947. It is believed desirable to develop and maintain continuing liaison with this Agency.

### III. Smithsonian Institution

- A. The Smithsonian Institution was founded for the "increase and diffusion of knowledge among men." This Agency conducts extensive scientific research, explorations, and exchange of technical publications through its seven bureaus. Of the seven bureaus comprising the Institution, the following two can be considered as means for justifying the development of liaison relationships:

#### (1) International Exchange Service

This service is the agency of the Government for the exchange of certain scientific, literary and governmental publications with foreign governments, institutions, and investigators.

(2) Astrophysical Observatory

The division of Astrophysical Research investigates solar radiation and other solar phenomena. The Division of Radiation and Organisms makes investigations relating to the effect of radiation upon the growth and life of plants and animals.

- B. Initial contact with the Institution was completed in January 1948. The CIA Liaison Clearing Authority is Dr. Alexander Wetmore, Executive Secretary of the Smithsonian Institution and Director of the National Museum. No other contact has been made with Dr. Wetmore, but it is believed that an additional survey of the two bureaus indicated above would be productive and desirable.

IV. Export-Import Bank of Washington

The primary function of the Export-Import Bank of Washington is to aid in financing and to facilitate exports and imports and the exchange of commodities between the United States or any of its territories or insular possessions, and any foreign countries or the agencies or nationals thereof. CIA contact with this Agency is governed by the provisions of CSPM No. 9, dated 2 September 1947, and CPM No. 5-A, dated 29 April 1948. The authorized Liaison Clearing Authority in the Export-Import Bank is Mr. Sidney Sherwood, Secretary, Room 1105, 734 15th Street, N. W., Washington 25, D. C. (Code 1246, Extension 112). Initial contact with this Agency was completed on 16 December 1946. Liaison relationships with this Agency should be developed to provide some system of spontaneous notification of departure dates of Bank personnel traveling abroad.

V. Federal Reserve System

By statute, the function of the Federal Reserve System is to "provide for the establishment of Federal Reserve Banks, to furnish an elastic currency, to afford means of rediscounting commercial paper, to establish a more effective supervision of banking in the United States, and for other purposes." By virtue of these functions, the Federal Reserve System is a valuable source of information relating to foreign financial transactions of certain foreign countries. CIA contact with the Federal Reserve System was established in January 1948. The authorized CIA Liaison Clearing Authority is Mr. Elliott Thurston, Assistant to the Chairman, Room 2046, 20th Street and Constitution Avenue, N. W., Washington 25, D. C. (Code 132, Extension 206). Additional contact with Mr. Thurston is desirable.



## VI. Federal Communications Commission

The major functions of the FCC consist of allocating frequencies for all licensed radio stations; licensing and regulating radio services and radio operators; regulating common carriers engaged in interstate and foreign communications by wire or radio, promoting safety through the use of radio on land, water and in the air; encouraging more effective and widespread use of radio; and, as in the recent war, utilizing its regulatory powers over wire and radio communications to aid the military effort. The FCC enters into international matters in that it is charged with the domestic administration of communication provisions of certain treaties and international agreements to which the United States is a party.

The CIA Liaison Clearing Authority in the FCC is Mr. George E. Sterling, Chief Engineer, Room 7515 Post Office Building, 12th and Pennsylvania Avenue, N. W., Washington, D. C. (Code 169, Extension 252). Initial contact with the FCC was established in January 1948. No further contact with this Agency has been made.

## VII. Federal Trade Commission

A. The general function of the Commission is threefold:

- (1) to promote free and fair competition in interstate trade in the interest of the public restraint of trade, unlawful price discriminations, and other unfair methods of competition;
- (2) to safeguard the life and health of the consuming public by preventing the dissemination of false advertising data; and
- (3) To make available to the President, the Congress, and public factual data concerning economic and business conditions. Of specific interest to CIA is the function of the Commission performed under Section 6 of the Federal Trade Commission Act, with investigating trade conditions in and with foreign countries where associations, combinations or practices of manufacturers may affect the foreign trade of the United States. Also of interest is the fact that the Commission is charged with the responsibility of administering supervision over the organizations and operations of export associations.

B. CIA contact with the Commission is governed by the provisions of CSPM No. 2, dated 7 October 1947 and CPM No. 12, dated 16 April 1948. The authorized CIA Liaison Clearing Authority is Mr.

Richard P. Whiteloy, Room 590, Pennsylvania Avenue at 6th Street, N. W., Washington 25, D. C. (Code 180, Extension 50). Initial contact with the Commission was completed in January 1948, and except for isolated requests, no further contact has been made.

VIII. National Advisory Committee for Aeronautics

- A. The NACA is charged with the general function of fostering a greatly increased civil use of the airplane for domestic and international use. It is additionally charged with the responsibility for contributing to national security by the support of a reserve of airplanes; operating, development, and manufacturing facilities; and civilians trained in the skills which are critical in time of war. By virtue of these functions, the NACA receives and constantly solicits through its trained technical representatives abroad, a wealth of information of intelligence value.
- B. Liaison relationships with the NACA are particularly cordial and effective. The Liaison Clearing Authority for NACA is Mr. John W. Crowley, Jr., Director of Aeronautical Research. His alternate as approved by I and S in CSPM No. 12, dated 8 September 1947, is Mr. R. E. Littell. No further development of liaison relationships in this Agency is needed, but should be maintained at the present level.

IX. United States Maritime Commission

The functions of the Commission include the investigation and determination of the ocean services, routes, and lines from points in the United States to foreign markets essential for the development and maintenance of the foreign commerce of the United States. The CIA Liaison Clearing Authority, established in the Commission by CSPM No. 11 and CPM No. 11, dated 26 March 1948, is Mr. H. Morse, Assistant to the Commissioner, Room 4833, Commerce Building, 14th and E Streets, N. W., Washington 25, D. C. (Code 178, Extension 78). Initial contact with the Commission was completed in January 1948. Other than for specific isolated requests, no effort has been made to maintain and develop continuing liaison relationships.

X. Atomic Energy Commission

At present, liaison relationships with the AEC are of a special "ad hoc" nature in that each contact with the Director of Security and Intelligence, AEC, must be coordinated with the Chief, NEG, OSO. At present, development of continuing liaison relationships must be deferred pending policy decision on a high level regarding contacts with the AEC.

XI. National Archives

The National Archives is charged with the general responsibility for maintaining permanent files of the records of the United States Government. It is a valuable repository of intelligence information, which, although not current, is of inestimable value as background material. This Agency is of primary interest to the CIA Library, but liaison relationships have been maintained by Liaison Branch to the present date and have been exceedingly profitable in many instances. No specific Liaison Clearing Authority has been established in Archives but the proper OCD contact has been designated by ICAPS as Mr. E. G. Campbell, Head, War Records Division.

XII. The following Agencies, including an indication of the Liaison Clearing Authorities are grouped together as requiring further exploratory liaison in order to determine the advisability of initiating and maintaining active liaison relationships:

1. Veterans Administration

No contact initiated, no CSPM issued and as yet no effort has been made to develop sources.

2. United States Tariff Commission

No Liaison Clearing Authority or CSPM has ever been established for this Agency.

3. Reconstruction Finance Corporation

No Liaison Clearing Authority has been established in this Agency. A preliminary survey has been made, but additional development is needed to determine advisability of continuing liaison relationships.

4. Federal Security Agency

Additional development of this Agency is needed, prior to determining the advisability of initiating continuing liaison relationships.